

**UNITED STATES DISTRICT COURT**  
**DISTRICT OF NEVADA**

SHAWNA LYNN MENDOZA,

Plaintiff,

vs.

MET LIFE AUTO AND HOME INSURANCE  
 AGENCY, INC., d.b.a. METROPOLITAN  
 PROPERTY AND CASUALTY INSURANCE  
 CO.,

Defendant.

2:09-cv-01872-RCJ-RJJ

**ORDER**

This case arises out of Plaintiff Shawna Lynn Mendoza's automobile collision with a hit-and-run driver. Plaintiff's insurance company, Defendant Met Life Auto & Home Insurance Agency, Inc. ("Met Life") has denied her claim under her uninsured motorist ("UM") policy. Defendant has filed a motion for summary judgment or to amend the answer. Plaintiff has responded and moved to compel responses to interrogatories, requests for admission, and requests for production, and for sanctions. For the reasons given herein, the Court denies Defendant's motion in part and grants it in part. The motion for summary judgment is denied, but Defendant may amend the Answer to implead Jacob Transportation Services, LLC.

**I. FACTS AND PROCEDURAL HISTORY**

On or about December 18, 2007, Plaintiff was involved in a hit-and-run collision with an unknown driver. (Compl. ¶ 6, Aug. 24, 2009, ECF No. 34-1). At the time of the collision, Plaintiff held an insurance policy with Defendant, policy number 497524763 ("the Policy"),

1 which included UM coverage. (*Id.* ¶ 7). On October 28, 2008, Plaintiff demanded that  
2 Defendant pay her the UM policy limit of \$100,000. (*Id.* ¶ 9). Plaintiff rejected Defendant's  
3 counteroffer of \$6700. (*See id.* ¶ 10; Opp'n Mot. Summ. J. 3:10-11, Aug. 23, 2010, ECF No.  
4 29).

5 Plaintiff sued Defendant in state court. The Amended Complaint ("AC") lists three  
6 causes of action: (1) Breach of Contract; (2) Breach of the Covenant of Good Faith and Fair  
7 Dealing; and (3) Unfair Claims Practices Under Nevada Revised Statutes ("NRS") Section  
8 686A.310. Defendant removed. The Court denied Plaintiff's motion to remand, rejecting  
9 Plaintiff's argument that under the "direct action" provision in 28 U.S.C. § 1332(c)(1) a  
10 defendant insurance company should be considered a citizen of the same state as its own insured  
11 who sues it. (*See Order*, Apr. 21, 2010, ECF No. 19 (ruling that the direct action provision of the  
12 statute applies to cases where a plaintiff sues his adversary's insurance company directly, not his  
13 own insurance company)). Defendant has moved for summary judgment.

## 14 II. SUMMARY JUDGMENT STANDARDS

15 The Federal Rules of Civil Procedure provide for summary adjudication when "there is  
16 no genuine dispute as to any material fact and the movement is entitled to judgment as a matter  
17 of law." Fed. R. Civ. P. 56(a) (2010). Material facts are those which may affect the outcome of  
18 the case. *See Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 248 (1986). A dispute as to a  
19 material fact is genuine if there is sufficient evidence for a reasonable jury to return a verdict for  
20 the nonmoving party. *See id.* A principal purpose of summary judgment is "to isolate and  
21 dispose of factually unsupported claims." *Celotex Corp. v. Catrett*, 477 U.S. 317, 323-24 (1986).  
22 In determining summary judgment, a court uses a burden-shifting scheme:

23 When the party moving for summary judgment would bear the burden of proof at  
24 trial, it must come forward with evidence which would entitle it to a directed verdict  
25 if the evidence went uncontroverted at trial. In such a case, the moving party has the  
initial burden of establishing the absence of a genuine issue of fact on each issue  
material to its case.

1 *C.A.R. Transp. Brokerage Co. v. Darden Rests., Inc.*, 213 F.3d 474, 480 (9th Cir. 2000)  
2 (citations omitted). In contrast, when the nonmoving party bears the burden of proving the claim  
3 or defense, the moving party can meet its burden in two ways: (1) by presenting evidence to  
4 negate an essential element of the nonmoving party's case; or (2) by demonstrating that the  
5 nonmoving party failed to make a showing sufficient to establish an element essential to that  
6 party's case on which that party will bear the burden of proof at trial. *See Celotex Corp.*, 477  
7 U.S. at 323–24. If the moving party fails to meet its initial burden, summary judgment must be  
8 denied and the court need not consider the nonmoving party's evidence. *See Adickes v. S.H.*  
9 *Kress & Co.*, 398 U.S. 144, 159–60 (1970).

10 If the moving party meets its initial burden, the burden then shifts to the opposing party  
11 to establish a genuine issue of material fact. *See Matsushita Elec. Indus. Co. v. Zenith Radio*  
12 *Corp.*, 475 U.S. 574, 586 (1986). To establish the existence of a factual dispute, the opposing  
13 party need not establish a material issue of fact conclusively in its favor. It is sufficient that “the  
14 claimed factual dispute be shown to require a jury or judge to resolve the parties’ differing  
15 versions of the truth at trial.” *T.W. Elec. Serv., Inc. v. Pac. Elec. Contractors Ass’n*, 809 F.2d  
16 626, 631 (9th Cir. 1987). In other words, the nonmoving party cannot avoid summary judgment  
17 by relying solely on conclusory allegations that are unsupported by factual data. *See Taylor v.*  
18 *List*, 880 F.2d 1040, 1045 (9th Cir. 1989). Instead, the opposition must go beyond the assertions  
19 and allegations of the pleadings and set forth specific facts by producing competent evidence that  
20 shows a genuine issue for trial. *See Fed. R. Civ. P. 56(e); Celotex Corp.*, 477 U.S. at 324.

21 At the summary judgment stage, a court's function is not to weigh the evidence and  
22 determine the truth, but to determine whether there is a genuine issue for trial. *See Anderson*, 477  
23 U.S. at 249. The evidence of the nonmovant is “to be believed, and all justifiable inferences are  
24 to be drawn in his favor.” *Id.* at 255. But if the evidence of the nonmoving party is merely  
25 colorable or is not significantly probative, summary judgment may be granted. *See id.* at 249–50.

1 **III. ANALYSIS**

2 **A. Breach of Contract**

3 The interpretation of an insurance contract is a question of law. *Farmers Ins. Exch. v.*  
 4 *Neal*, 64 P.3d 472, 473 (Nev. 2003). Coverages are to be construed broadly to afford the insured  
 5 the greatest possible coverage. *Cranmore v. Unumprovident Corp.*, 430 F. Supp. 2d 1143, 1149  
 6 (D. Nev. 2006) (citing *United Nat'l Ins. Co. v. Frontier Ins. Co.*, 99 P.3d 1153, 1156–57 (Nev.  
 7 2004)). Policies are construed from the perspective of a layman rather than from “one trained in  
 8 the law,” and absent ambiguity, terms are to be given their plain and ordinary meanings.  
 9 *McDaniel v. Sierra Health & Life Ins. Co.*, 53 P.3d 904, 906 (Nev. 2002). An ambiguity exists  
 10 when a policy provision is subject to two or more reasonable interpretations. *Grand Hotel Gift*  
 11 *Shop v. Granite State Ins. Co.*, 839 P.2d 599, 604 (Nev. 1992). If the ambiguity cannot be  
 12 resolved, the contract is to be construed against the insurer and in favor of the insured. *Estate of*  
 13 *Delmue v. Allstate Ins. Co.*, 936 P.2d 326, 328 (Nev. 1997).

14 Defendant argues there is no question of material fact that it is not liable for any breach  
 15 because the identity of the hit-and-run vehicle (“HARV”) is known and the insurer of the HARV  
 16 has not denied coverage but has only denied liability. Defendant also argues that a breach of  
 17 contract claim has not accrued, because it has not formally denied coverage.

18 The Policy provides four alternative definitions of an “uninsured vehicle,” which may be  
 19 summarized as follows:

20 (1) a vehicle for which no owner, operator, or other liable person has insurance at the  
 21 time of the accident;

22 (2) an insured vehicle for which the bodily injury coverage is less than the minimum  
 required by state law;

23 (3) an insured vehicle for which the insurer “denies coverage,” is insolvent, or  
 24 becomes insolvent; or

25 (4) a HARV causing bodily injury to an occupant of the insureds vehicle if:

(a) the identity of the driver and owner of the HARV are unknown,

1 (b) the accident is reported to the authorities within twenty-four hours,  
2 (c) the injured person files a statement with the insurer within twenty days,  
3 and  
4 (d) the injured person makes the damaged vehicle available to the insurer for  
5 inspection.

6 (See Policy 9–10, ECF No. 29-2). There appears to be no dispute that neither of the first two  
7 provisions applies. The parties dispute the application of the third and fourth provisions.  
8 Plaintiff argues that the HARV is “unknown” under the language of the Policy, and that even if it  
9 is known, the insurer has “denied coverage.” Defendant argues that the HARV is “known” and  
10 that the HARV’s insurer has not “denied coverage” but has only denied liability, because the  
11 insurer denies that its insured was involved the accident at all. This latter fact appears to be  
12 undisputed—that the suspected HARV’s insurer denies its insured’s involvement in the accident.  
13 This fact, however, tends to negate Defendant’s argument that the HARV is “known,” because  
14 there is in fact a dispute as to the identity of the HARV, regardless of Plaintiff’s own belief that  
15 she “knows” the identity of the vehicle—a belief about which she now admits uncertainty. The  
16 fact that Plaintiff at first seemed certain of the identity of the vehicle that hit her and has not  
17 submitted an affidavit that she is now uncertain does not necessarily mean the identity of the  
18 vehicle is “known” under the policy, as Defendant argues in its reply, for the simple reason that  
19 Plaintiff could have been wrong all along despite having initially reported in good faith. The  
20 evidence, in fact, supports a conclusion that she was wrong, because the vehicle she saw near the  
21 scene that she thought hit her in fact had no damage where one would have expected to find it.

22 Finally, Plaintiff argues that Defendant has waived any right to deny coverage under the  
23 UM provision, because it has acknowledged the claim as valid by paying Plaintiff \$6700 under  
24 the provision; it simply disputes the extent of her damages. (See Letter, Nov. 6, 2008, ECF No.  
25 29-4; Letter, Apr. 7, 2009, ECF No. 29-5 (“As requested, please find enclosed our check in the  
amount of \$6,700 as the *undisputed value of the pending Uninsured Motorist claim* for your  
client noted above.” (emphasis added))). This indeed appears to constitute a waiver of denial

1 that the UM provision applies, because Defendant admitted that some amount was payable under  
2 the UM provision, and the letter includes no reservation of rights as to a dispute over the  
3 provision's applicability. Even without such a waiver, however, the Court finds that the UM  
4 provision applies here.

5 **1. Identity of the HARV and Denial of Coverage**

6 **a. "Unknown"**

7 Defendant notes that Plaintiff has claimed that the HARV had a license plate of "EXEC  
8 25." Plaintiff's answer to Interrogatory No. 2 states in part, "[A] black limousine-style service  
9 car . . . cut into Plaintiff's lane, hitting the driver's side fender of Plaintiff's car. The adverse  
10 driver continued on without stopping, so Plaintiff followed him and called the police to report  
11 the accident." (*See* Pl.'s Answers to Def.'s First Set of Interrogs. 2:11–13, June 21, 2010, ECF  
12 No. 24-2). Plaintiff also identified the suspected HARV: "This was a black 2005 Lincoln Town  
13 Car. The license plate was EXEC25." (*Id.* 13:11). Plaintiff has admitted that the vehicle that  
14 struck her was a black limousine with Nevada license plate EXEC25. (*See* Pl.'s Resps. to Def.'s  
15 First Set of Reqs. for Admis. 1:26–2:8, June 8, 2010, ECF No. 24-3). The police determined that  
16 this vehicle was registered to Jacob Transportation Services, LLC, d.b.a. Executive Las Vegas  
17 ("Executive"). (*See* Police Report 3, Dec. 19, 2007, ECF No. 24-4). The driver of the suspected  
18 HARV, however, denies involvement in any such accident, and his employer's insurance  
19 company denied Plaintiff's claim against it for this very reason. (*See* Letter, Jan. 21, 2008, ECF  
20 No. 24-5).

21 The question is whether the identity of the HARV is "unknown" under the Policy. The  
22 provision is ambiguous to some extent, because it does not define a standard of "knowledge."  
23 One could reasonably interpret the provision to require a mere claim by the insured of the  
24 identity of a suspected HARV to make it "known." But one could also reasonably interpret the  
25 provision to require a lack of factual dispute as to a suspected HARV's identity, or the subjective

1 satisfaction of the claims adjuster as to a HARV's identity, or some other standard. The  
2 provision is therefore ambiguous. *See Grand Hotel Gift Shop*, 839 P.2d at 604. There will often  
3 be times, as here, when an insured "knows" who hit her, i.e., claims to know, but where the  
4 driver of the suspected HARV denies involvement, perhaps just as adamantly and in good faith:  
5 "I know it wasn't me." In some such cases the insured will turn out to be right, and in other  
6 cases the insured will turn out to be wrong. The relevant provision of the Policy does not clearly  
7 indicate whether the identity of a HARV is "unknown" in such cases, because the questions  
8 remain: unknown to whom, and to what standard of proof? The rule requiring interpretational  
9 ambiguities to be resolved in favor of the insured therefore leads the Court to determine that  
10 where there is a factual dispute as to the identify of the HARV, it is "unknown" under the Policy.  
11 *See Delmue*, 936 P.2d at 328. Only if the driver of a suspected HARV admits involvement, the  
12 insurer of a suspected HARV accepts the allegation of involvement, or under some other such  
13 circumstances where there is no factual dispute as to the identity of the HARV that would  
14 frustrate the hit-and-run victim's claim against the suspected HARV's insurer should the driver  
15 be said to be "known" under such a UM provision. The result may be different when a HARV's  
16 insurer admits its insured's involvement in a collision but simply denies fault. Of course, the  
17 suspected HARV's insurer here denies fault, but only because it denies involvement in the  
18 collision at all. In both cases the insurer denies fault (and hence liability), but in cases like the  
19 present one, where the suspected HARV's insurer denies the involvement of the suspected  
20 HARV altogether, the identity of the HARV is necessarily in dispute, and the Court's  
21 interpretation of "known" under the UM policy must inure to the benefit of the insured to  
22 provide the widest possible coverage. *See id.*<sup>1</sup> Defendant has therefore failed to satisfy its initial

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23  
24 <sup>1</sup>Although the canons of contract interpretation are sufficient to reach this conclusion, it  
25 is worth noting that public policy supports the result, as well. If insureds were barred from UM  
coverage by merely reporting or later alleging the suspected identity of a HARV, hit-and-run  
victims would tend to claim ignorance of a HARV's identity even when subjectively certain of it  
out of fear that they would be left with no coverage at all in cases where they have good reason

1 burden to show a lack of any genuine issue of material fact as to breach of contract, and the  
2 Court denies summary judgment on this cause of action.

3       **b.       “Coverage”**

4       Another question is whether the denial of Plaintiff's claim by the suspected HARV's  
5 insurer based on a denial of involvement in the collision constitutes a denial of “coverage” under  
6 the Policy, or whether this is merely a denial of “liability” that does not amount to denial of  
7 “coverage.” Plaintiff calls this distinction “nonsensical” and argues that denial of an insured's  
8 involvement in an accident equates to denial of coverage. Plaintiff essentially equates  
9 “coverage” with “payment,” regardless of the reason for denial of payment. In summary,  
10 according to Plaintiff, a refusal to pay a claim equals a “denial of coverage,” period. Defendant  
11 argues that an insurer denies liability, but not coverage, when it admits its insured has a valid  
12 policy that would require payment under certain circumstances (coverage) but denies payment  
13 under the present circumstances (liability) for a reason such as lack of fault in a collision or lack  
14 of involvement in a collision altogether, as here. In summary, according to Defendant,  
15 “coverage” just means the existence of a valid policy, whereas “liability” means that a legal  
16 obligation to pay a claim has arisen under such a policy.

17       Defendant is correct. There is indeed a legal distinction between denial of coverage and  
18 denial of liability. The Nevada Supreme Court does not seem to have interpreted the meaning of  
19 “denial of coverage,” however the law in California supports the distinction Defendant draws  
20 between denial of coverage and denial of liability:

21       “Coverage” and “claim” are by no means synonymous; indeed, it is practically a  
22 matter of common knowledge that an insurer against whom a claim is made will  
frequently deny such claim on issues relating to liability even though coverage

23       

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24 to *suspect* the identity of the HARV (making UM coverage unavailable) but have no evidence to  
25 *prove* it (making coverage by the suspected HARV's insurer unavailable, as well), and this set of  
facts will often be the case in hit-and-run collisions. Such a rule would stand against the public  
policy of encouraging the identification of hit-and-run drivers for both criminal and civil  
liability.



1 actually is afforded in the event that the question of liability is eventually determined  
2 against it.

3 *Page v. Ins. Co. of N. Am.*, 64 Cal. Rptr. 89, 94 (Ct. App. 1967). The weight of authority from  
4 other states also supports Defendant's interpretation of the phrase. *See* 24 Eric Mills Holmes,  
5 *Appleman on Insurance* § 147.4, at 49 (2d ed. 2004) ("Generally, a denial of the victim's claim  
6 will not amount to denial of coverage." (footnotes omitted)).

7 Here, there appears to be no dispute that the suspected HARV was sufficiently insured.  
8 The insurer simply rejected Plaintiff's claim because it denied liability, i.e., it denied any  
9 involvement in the collision at all, putting the very identity of the HARV in doubt. The Court  
10 therefore finds that there is no question of fact that the suspected HARV's insurer did not "deny  
11 coverage" under the third prong of the UM provision.

12 The Court denies summary judgment on the breach of contract claim, however, because  
13 there remains a genuine issue of material fact as to whether the HARV is "unknown." Only if  
14 the suspected HARV's insurer accepted that its insured was the HARV, admitted coverage under  
15 a sufficient policy, and then still denied liability based on a lack of fault in the collision, would  
16 Defendant be entitled to summary judgment on the breach of contract claim.

## 17 **2. Accrual of the Breach of Contract Claim**

18 Defendant argues that the breach of contract claim has not accrued, because it has not  
19 formally denied the UM claim. *See State Farm Mut. Auto Ins. Co. v. Fitts*, 99 P.3d 1160, 1162  
20 (Nev. 2004) ("[A] cause of action for breach of contract against the insurer does not accrue until  
21 the insurer formally denies UIM coverage benefits."). In *Fitts*, a court of this District certified to  
22 the Nevada Supreme Court the question of whether an insurance company could limit by  
23 contract the time period to file an underinsured motorist ("UIM") claim. *Id.* at 1161. The Court  
24 ruled that public policy prevented an insurance policy from altering the six-year window to sue  
25 on a contract, which runs from the time the contract is allegedly breached. *Id.* at 1162–63. *Fitts*,  
however, does not aid the Court in determining at what point a claim has been "formally"

1 denied.

2 Defendant alleges that the claim has not been formally denied. Defendant bears the  
3 initial burden of production at summary judgment and has neither alleged nor shown how  
4 “formal denial” is defined under the Policy by adducing the relevant pages of it. Defendant  
5 essentially argues that because it has offered some amount in settlement of the claim, it has not  
6 formally denied benefits. This argument is not convincing. Clearly, there is a disputed claim.  
7 Defendant has denied the claim to the extent Plaintiff is unsatisfied with the offer. Here,  
8 Plaintiff has rejected the offer of \$6700, and Defendant does not allege or provide evidence that  
9 it has increased the offer to the amount Plaintiff demands. Defendant made the \$6700 offer in  
10 November 2008 and mailed a check in that amount in April 2009 despite acknowledging having  
11 received copies of bills for just under \$15,000 and despite the fact that Plaintiff claimed bills of  
12 over \$37,000. (*See* Letter, Nov. 6, 2008, ECF No. 29-4; Letter Apr. 7, 2009, ECF No. 29-5). In  
13 the April 7, 2009 letter, Defendant disputed the legitimacy of some of the medical claims,  
14 alleged that some bills were triple-counted, and requested further documentation of the injuries.  
15 Defendant wrote that \$6700 was the “undisputed value” of the claim and offered to arbitrate the  
16 disputed amounts. This appears sufficient for a “formal” denial of the claim. The letter  
17 essentially stated that \$6700 was the value of the claim, regardless of the demand for \$37,000 or  
18 more, and that arbitration but not mediation was appropriate. (*See* Letter, Apr. 7, 2009, ECF No.  
19 29-5 (“[I]t is our position that mediation would be insufficient to resolve this matter . . . .  
20 However, we advised Mr. Brim that we would be open to, and in fact would prefer, to arbitrate  
21 this loss.”)). In layman’s terms, this means “we aren’t going to pay you the amount you claim  
22 unless an independent, third-party adjudicator forces us to.” Communicating such a position to  
23 an insured amounts to a denial of a claim.

24 **B. Breach of the Covenant of Good Faith and Fair Dealing and Unfair Claims**  
25 **Practices**

Insurers have a special relationship with their insureds that arises under the implied

1 covenant of good faith and fair dealing. *Allstate Ins. Co. v. Miller*, 212 P.3d 318, 324 (Nev.  
2 2009). This duty does not arise out of contract, but is imposed on insurers by law. *U.S. Fid. &  
3 Guar. Co. v. Peterson*, 540 P.2d 1070, 1071 (1975). "A violation of the covenant gives rise to a  
4 bad-faith tort claim." *Miller*, 212 P.3d at 324. Bad faith is "an actual or implied awareness of the  
5 absence of a reasonable basis for denying benefits of the [insurance] policy." *Id.* (quoting *Am.  
6 Excess Ins. Co. v. MGM*, 729 P.2d 1352, 1354-55 (1986)).

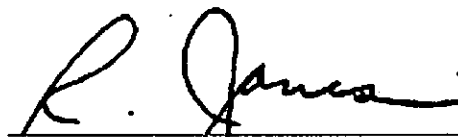
7 Defendant has asked for summary judgment on all claims but has argued only as to the  
8 breach of contract claim. If it were entitled to summary judgment on the breach of contract  
9 claim, it would also be entitled to summary judgment on the other claims. It is not entitled to  
10 summary judgment on the breach of contract claim, however. It may ultimately be entitled to  
11 summary judgment on the other claims, but because it has not argued or produced evidence as  
12 against the remaining claims, it has not met its initial burden under the summary judgment  
13 standard as to them, and the Court denies summary judgment on the remaining claims, as well.

#### 14 CONCLUSION

15 IT IS HEREBY ORDERED that the Motion for Summary Judgment or Leave to Amend  
16 Answer to Add Third Party (ECF No. 24) is GRANTED in part and DENIED in part. Summary  
17 judgment is denied, but leave to amend the Answer to implead Jacob Transportation Services,  
18 LLC as a third-party defendant is GRANTED.

19 IT IS SO ORDERED.

20 Dated this 4th day of February, 2011.

21  
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23   
24 ROBERT C. JONES  
United States District Judge  
25